# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED)

JUNE 30, 2013 AND 2012

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#### **INDEPENDENT AUDITOR'S REPORT**

Office of the Secretary Department of Housing and Community Development

#### Report on the Financial Statements

We have audited the accompanying financial statements of the Community Development Administration Infrastructure Financing Bonds (MBIA Insured) (the Fund) of the Department of Housing and Community Development of the State of Maryland as of and for the year ended June 30, 2013, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2013, and the changes in its net position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

The financial statements of Community Development Administration Infrastructure Financing Bonds (MBIA Insured) as of June 30, 2012, were audited by other auditors whose report dated September 28, 2012, expressed an unmodified opinion on those statements.

As discussed in Note 1, the financial statements present only the Community Development Administration Infrastructure Financing Bonds (MBIA Insured) and do not purport to, and do not, present fairly the financial position of the Department of Housing and Community Development of the State of Maryland as of and for the year ended June 30, 2013, and the changes in its net position and its cash flows, in conformity with accounting principles generally accepted in the United States of America.

CohnReynickLLP

Baltimore, Maryland October 18, 2013

# STATEMENTS OF NET POSITION (in thousands)

# June 30, 2013 and 2012

	 2013	2012		
RESTRICTED ASSETS Restricted current assets Cash and cash equivalents on deposit with trustee Community facilities loans Accrued interest and other receivables	\$ 778 312 28	\$	1,351 481 38	
Total restricted current assets	 1,118		1,870	
Restricted long-term assets Community facilities loans, net of current portion Other receivables, net of current portion Total restricted long-term assets	 2,375 13 2,388		2,960 24 2,984	
Total restricted assets	\$ 3,506	\$	4,854	
LIABILITIES AND NET POSITION Current liabilities Accrued interest payable Bonds payable Total current liabilities	\$ 11 835 846	\$	16 1,045 1,061	
Long-term liabilities Bonds payable, net of current portion Advance trustee fees	 1,880 240		2,990 257	
Total long-term liabilities	2,120		3,247	
Total liabilities	2,966		4,308	
NET POSITION Restricted	 540		546	
Total liabilities and net position	\$ 3,506	\$	4,854	

See notes to financial statements

## STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION (in thousands)

## Years ended June 30, 2013 and 2012

	2013			012
Operating revenue				
Interest on community facilities loans	\$	162	\$	743
Interest income on cash equivalents		-		1
Other operating revenue		-		19
		162		763
Operating expenses				
Interest expense on bonds		167		823
Trustee fees		1		-
		168		823
Operating loss		(6)		(60)
CHANGE IN NET POSITION		(6)		(60)
Net position - restricted at beginning of year		546		606
Net position - restricted at end of year	\$	540	\$	546

See notes to financial statements

# STATEMENTS OF CASH FLOWS (in thousands)

# Years ended June 30, 2013 and 2012

	2013			2012
Cash flows from operating activities Principal and interest received on community				
facilities loans	\$	937	\$	19,324
Advance trustee fees received	Ψ	6	Ψ	90
Trustee fees paid		(24)		(28)
Other operating revenue		-		1
Net cash provided by operating activities		919		19,387
Cash flows from investing activities				
Interest received on cash equivalents		-		1
Net cash provided by investing activities				1
Cash flows from noncapital financing activities				
Payments on bond principal		(1,320)		(17,890)
Interest on bonds		(172)		(901)
Net cash used in noncapital financing activities		(1,492)		(18,791)
NET (DECREASE) INCREASE IN CASH AND CASH EQUIVALENTS ON DEPOSIT		(573)		597
Cash and cash equivalents on deposit at beginning of year		1,351		754
Cash and cash equivalents on deposit at end of year	\$	778	\$	1,351

# (continued)

# STATEMENTS OF CASH FLOWS - CONTINUED (in thousands)

# Years ended June 30, 2013 and 2012

	2013		 2012
Reconciliation of operating loss to net cash			
provided by operating activities			
Operating loss	\$	(6)	\$ (60)
Adjustments to reconcile operating loss to			
net cash provided by operating activities			
Decrease in community facilities loans		754	18,282
Decrease in accrued interest and other receivables		21	299
Decrease in accrued interest payable		(5)	(78)
(Decrease) increase in other liabilities		(17)	44
Interest received on cash equivalents		-	(1)
Interest on bonds		172	 901
Net cash provided by operating activities	\$	919	\$ 19,387

See notes to financial statements

# NOTES TO FINANCIAL STATEMENTS (in thousands)

## June 30, 2013 and 2012

#### NOTE 1 - AUTHORIZING LEGISLATION AND PROGRAM DESCRIPTION

The Community Development Administration (CDA) is authorized to issue Infrastructure Financing Bonds (MBIA Insured) pursuant to Sections 4-101 through 4-255 of the Housing and Community Development Article of the Annotated Code of Maryland to provide a mechanism for financing the infrastructure needs of local governments. CDA is in the Division of Development Finance in the Department of Housing and Community Development (DHCD) of the State of Maryland.

The accompanying financial statements only include CDA's Infrastructure Financing Bonds (MBIA Insured) (the Fund). CDA's other Funds are not included.

The Fund was established to issue bonds to provide funds for construction and permanent financing to local governments for public facilities.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basis of Presentation

The Infrastructure Financing Bonds (MBIA Insured) is accounted for as an enterprise fund. Accordingly, the accompanying financial statements have been prepared using the accrual method of accounting and on the basis of accounting principles generally accepted in the United States of America (GAAP).

#### Generally Accepted Accounting Principles

CDA reports its financial activities by applying Standards of Governmental Accounting and Financial Reporting as promulgated by the Governmental Accounting Standards Board (GASB). Consequently, CDA applies all applicable GASB pronouncements.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

## June 30, 2013 and 2012

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In accordance with accounting guidance issued by GASB, net position should be reported as restricted when constraints placed on net position use is either: externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation. Accordingly, the net position of the Fund is restricted as to its use as the net position is pledged to bondholders.

The Annual Financial Report may include a Management's Discussion and Analysis. Since CDA is an enterprise fund included in the State of Maryland's Comprehensive Annual Financial Report, a separate Management's Discussion and Analysis is not required in these financial statements. CDA prepares a Management's Discussion and Analysis for the General Accounting Division of the State of Maryland that is not part of these financial statements.

#### Recent Accounting Pronouncements

During fiscal year 2013, CDA implemented the provisions of GASB Statement No. 62 *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.* Prior to the adoption of this standard, CDA adopted all Financial Accounting Standards Board (FASB) statements issued, unless those pronouncements conflicted with or contradicted GASB standards. With the adoption of GASB Statement No. 62, CDA no longer adopts or applies FASB statements.

During fiscal year 2013, CDA implemented GASB Statement No. 63 *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. The objective of this statement is to improve financial reporting by providing citizens and other users of state and local government financial reports with information about how past transactions will continue to impact a government's financial statements in the future. The impact of this statement was to formally replace the reporting title of net assets with the reporting title of net position and to report the effect of the separate classifications of deferred outflows of resources and deferred inflows of resources on net position. The provisions of GASB Statement No. 63 have been applied retroactively.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

## June 30, 2013 and 2012

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

During fiscal year 2013, CDA early implemented GASB Statement No. 65 <u>Items Previously</u> <u>Reported as Assets and Liabilities</u>. The objective of this statement is to either: properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources; or to recognize certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). The provisions of GASB Statement No. 65 have no affect on the financial statements.

#### Cash and Cash Equivalents on Deposit with Trustee

Cash equivalents may include money market funds, repurchase agreements, investment agreements and any other investments, primarily obligations of the U.S. Treasury and U.S. Government Agencies, which have maturities of 90 or less days at the time of purchase. As of June 30, 2013 and 2012, all of the Fund's cash equivalents were invested in a money market mutual fund which is more fully described in Note 3.

#### Community Facilities Loans

Community facilities loans are carried at their unpaid principal balances. See Note 4 for additional information on community facilities loans.

#### Allowance for Loan Losses

Community facilities loans are secured by the full faith and credit of the applicable local government. Therefore, CDA has determined that no allowance for loan losses was necessary as of June 30, 2013 and 2012.

#### Accrued Interest and Other Receivables

Accrued interest includes both interest on cash deposits and interest on loans. As of June 30, 2013 and 2012, all loans were current. Therefore, all accrued interest on loans was recorded during the year. Other receivables include additional principal due from local governments on refunded bonds. See Note 5 for additional information.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

## June 30, 2013 and 2012

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## Bonds Payable

Bonds payable are carried at their unpaid principal balances. There are no premiums or discounts to amortize. See Notes 6, 7, 8 and 9 for additional information.

## Administrative Support

In addition to expenses incurred directly by the Fund, CDA receives certain support services from other divisions of DHCD. Support services and the operating expenses of CDA have been allocated to CDA's General Bond Reserve Fund and are reported in the financial statements of CDA's Revenue Obligation Funds. The General Bond Reserve Fund records these expenses as invoiced by DHCD for the fiscal year.

The employees of CDA are covered by the Maryland State Retirement and Pension System and the costs of employees' retirement benefits are included in the salaries and related costs charged to CDA's General Bond Reserve Fund. See Note 10 for additional information.

#### Revenue and Expenses

CDA distinguishes operating revenue and expenses from non-operating items in accordance with accounting guidance issued by GASB. Operating revenue and expenses are identified as those activities that are directly related to financing public facilities for local governments. All of the Fund's activities are considered to be operating.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, gains and losses during the reporting period. Actual results could differ from these estimates.

### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

## June 30, 2013 and 2012

## NOTE 3 - CASH AND CASH EQUIVALENTS ON DEPOSIT WITH TRUSTEE

Proceeds from bonds and revenues from loans are invested in authorized investments as defined in the Infrastructure Financing Bonds (MBIA Insured) Resolution (the Resolution) and in CDA's Investment Policy until required for financing projects, redeeming outstanding bonds, and funding program expenses. Authorized investments include obligations of the U.S. Treasury, U.S. Government Agencies, investment agreements, money market funds and any other investment as defined by the Resolution.

As of June 30, 2013 and 2012, the Fund had \$778 and \$1,351, respectively, invested in a money market mutual fund (Federated Prime Cash Obligations Fund) which is classified as cash and cash equivalents. The following represents the GASB evaluation of this asset for interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses from rising interest rates, CDA's Investment Policy requires that the maturities of the investment portfolio are scheduled to meet the cash requirements for bond debt service, projected loan originations and ongoing operations.

The Federated Prime Cash Obligations Fund invests primarily in short-term, high-quality, fixed-income securities issued by banks, corporations and the U.S. Government. It is operated in accordance with Rule 2a-7 of the Investment Company Act of 1940, as amended. It can reasonably be expected to have a fair value that will be unaffected by interest rate changes because the interest rates are variable and the principal can be recovered on demand. As noted above, as of June 30, 2013 and 2012, the cost of the money market mutual fund approximated fair value and its maturity is less than one year.

### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

# June 30, 2013 and 2012

# NOTE 3 - CASH AND CASH EQUIVALENTS ON DEPOSIT WITH TRUSTEE (Continued)

## Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Neither CDA's Investment Policy nor the Resolution requires investment agreements or deposits to be collateralized. CDA's Investment Policy places no limit on the amount that CDA may invest in any one issuer or counterparty. According to the Resolution, securities must be rated at the highest investment grade by any national rating agency. U.S. dollar denominated accounts and bankers' acceptances which have a rating on their short-term certificates of deposit must be in the two highest ratings by any nationally recognized rating agency. Accounting guidance issued by GASB requires disclosure by amount and investment issuer if investments in any one issuer represent 5 percent or more of total investments. Investments in mutual funds are excluded from this requirement.

As of June 30, 2013 and 2012, the Federated Prime Cash Obligations Fund was rated AAAm by Standard and Poor's and Aaa by Moody's Investors Service.

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank or counterparty failure, CDA will not be able to recover its deposits or the value of its collateral securities that are in the possession of an outside party. As of June 30, 2013 and 2012, the Fund's investments were not subject to custodial credit risk under accounting guidance issued by GASB. The money market mutual fund is held in trust by the trustee, kept separate from the assets of the bank and from other trust accounts and is held in CDA's name.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

### June 30, 2013 and 2012

## NOTE 4 - COMMUNITY FACILITIES LOANS

Community facilities loans are secured by the full faith and credit of the applicable local government. As such, no allowance for loan losses was necessary as of June 30, 2013 and 2012. As of June 30, 2013 and 2012, interest rates on such loans range from 4.39% to 5.62% and remaining loan terms range from less than 1 year to 14 years and less than 1 year to 15 years, respectively.

#### NOTE 5 - ACCRUED INTEREST AND OTHER RECEIVABLES

Accrued interest and other receivables as of June 30, 2013 and 2012 were as follows:

	2	013	2012		
Accrued interest on community facilities loans Additional loan principal as a result	\$	22	\$	29	
of bond refundings		19		33	
	\$	41	\$	62	

#### NOTE 6 - BONDS PAYABLE

The bonds issued by CDA are special obligations of CDA and are payable from the revenue and special funds of the Resolution. These bonds do not constitute debt of and are not guaranteed by the State of Maryland or any other program of the State of Maryland or any political subdivision.

The provisions of the Resolution require or allow for the special redemption of bonds at par through the use of unexpended bond proceeds and excess funds accumulated primarily through prepayment of community facilities loans. All outstanding bonds are subject to redemption at the option of CDA, in whole or in part at any time, after certain dates, as specified in the respective series resolutions, at a redemption price equal to the principal amount thereof to be redeemed. All bonds have fixed interest rates and all bonds are taxexempt.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

#### June 30, 2013 and 2012

# NOTE 6 - BONDS PAYABLE (Continued)

The following is a summary of the bond activity for the year ended June 30, 2013 and bonds payable as of June 30, 2013:

				Bonds				Bond A		Activi	ty		Bonds												
Bond	Issue dated	Range of interest rates	Range of maturities	payable at June 30, 2012		at June 30,		at June 1		Range of at June 30,		m	neduled aturity yments		onds leemed	at J	ayable June 30, 2013								
Infrastructure Financing Bonds (MBIA Insured)																									
1997 Series A	04/15/97	5.60% - 5.75%	2013 - 2027	\$	510	\$	(60)	\$	(85)	\$	365														
1998 Series A	02/15/98	4.80%	6/01/2013		90		(90)		-		-														
1998 Series B	06/01/98	4.90% - 5.20%	2013 - 2028		1,630		(105)		(765)		760														
1998 Series C	06/01/98	5.15%	12/1/2020		180		(20)		-		160														
1999 Series A	03/01/99	4.60% - 5.00%	2013 - 2019		920		(125)		-		795														
2001 Series A	03/01/01	4.50% - 5.00%	2013 - 2021		705		(70)		-		635														
Totals				\$	4,035	\$	(470)	\$	(850)	\$	2,715														

The following is a summary of the bond activity for the year ended June 30, 2012 and bonds payable as of June 30, 2012:

Bond	Issue dated	Range of interest rates	Range of maturities	Bonds payable at June 30, 2011		payable at June 30,		payable at June 30,		payable at June 30,		payable at June 30,		payable at June 30,		payable at June 30,		payable at June 30,		payable at June 30,		n	Bond A heduled naturity nyments	vity Bonds edeemed	p at J	Bonds ayable June 30, 2012
Infrastructure																										
Financing Bonds																										
(MBIA Insured)																										
1997 Series A	04/15/97	5.50% - 5.75%	2012 - 2027	\$	660	\$	(150)	\$ -	\$	510																
1998 Series A	02/15/98	4.75% - 4.80%	2012 - 2013		180		(90)	-		90																
1998 Series B	06/01/98	4.85% - 5.20%	2012 - 2028		6,260		(520)	(4, 110)		1,630																
1998 Series C	06/01/98	5.15%	12/1/2020		525		(40)	(305)		180																
1999 Series A	03/01/99	4.50% - 5.00%	2012 - 2029		4,630		(200)	(3,510)		920																
2000 Series A	03/01/00	5.375% - 5.875%	2012 - 2030		2,895		-	(2,895)		-																
2001 Series A	03/01/01	4.375% - 5.00%	2012 - 2031		5,445		(65)	(4,675)		705																
2001 Series B	03/01/01	6.50% - 6.80%	2016 - 2021		1,330		-	 (1,330)		-																
Totals				\$	21,925	\$	(1,065)	\$ (16,825)	\$	4,035																

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

#### June 30, 2013 and 2012

#### NOTE 7 - DEBT SERVICE REQUIREMENTS

As of June 30, 2013, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2013) and interest payments for each of the next five years and in 5-year increments thereafter, were as follows:

Years ended June 30,	I	nterest	Pr	incipal
2014	\$	117	\$	835
2015		96		305
2016		80		320
2017		64		335
2018		47		310
2019 - 2023		81		525
2024 - 2028		12		85
Total	\$	497	\$	2,715

As of June 30, 2012, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2012) and interest payments for each of the next five years and in 5-year increments thereafter, were as follows:

Years ended June 30,	Interest		Pr	incipal
2013	\$	179	\$	1,045
2014		151		420
2015		130		410
2016		110		430
2017		88		460
2018 - 2022		162		1,140
2023 - 2027		20		130
Total	\$	840	\$	4,035

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

#### June 30, 2013 and 2012

#### NOTE 8 - LONG-TERM OBLIGATIONS

Changes in long-term obligations for the years ended June 30, 2013 and 2012 were as follows:

		2013	2012			
Bonds payable Beginning balance Additions	\$	4,035	\$	21,925		
Reductions		(1,320)		(17,890)		
Ending balance		2,715		4,035		
Less due within one year		(835)		(1,045)		
Total long-term bonds payable		1,880		2,990		
Other liabilities - advance trustee fees Beginning balance Additions Reductions		257 7 (24)		213 90 (46)		
Ending balance		240		257		
Total long-term other liabilities - advance trustee fees Total long-term liabilities	\$	240 2,120		257		
rour iong term nuomites	Ψ	2,120	Ψ	5,277		

#### NOTE 9 - BOND INSURANCE

All outstanding bonds of the Fund are insured by MBIA Insurance Corporation. The provisions of the policy require the insurer to pay that portion of the principal and interest on the bonds which become due for payment but are not paid by CDA. The insurance generally extends for the term of the bonds and cannot be canceled by the insurer. See Note 6 for list of outstanding bonds.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

## June 30, 2013 and 2012

#### NOTE 10 - PENSION AND OTHER POST-RETIREMENT BENEFITS

Eligible employees of CDA and employees of the State of Maryland are covered under the retirement plans of the State Retirement and Pension System of Maryland (the System) and are also entitled to certain healthcare benefits upon retirement. CDA's only liability for retirement and post-employment benefits is its required annual contribution, which was paid in full by CDA to the State of Maryland prior to year end. The System prepares a separate audited Comprehensive Annual Financial Report which can be obtained from the State Retirement and Pension System of Maryland, 120 East Baltimore Street, Baltimore, Maryland 21202, or by visiting the website at www.sra.state.md.us.

## NOTE 11 - SUBSEQUENT EVENTS

Events that occur after the date of the statement of net position but before the financial statements were available to be issued must be evaluated for recognition or disclosure. The effects of subsequent events that provide evidence about conditions that existed at the date of the statement of net position are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the date of the statement of net position require disclosure in the accompanying notes. Management evaluated the activity of CDA through October 18, 2013 (the date the financial statements were available to be issued) and concluded that no subsequent events have occurred that would require recognition in the financial statements or disclosure in the notes to the financial statements, except for the following activity that occurred subsequent to June 30, 2013.

Subsequent to the year ended June 30, 2013, CDA redeemed \$510 of 2001 Series A bonds on August 16, 2013.