# FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

## COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED)

JUNE 30, 2014 AND 2013

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#### INDEPENDENT AUDITOR'S REPORT

Office of the Secretary
Department of Housing and Community Development

Report on the Financial Statements

We have audited the accompanying financial statements of the Community Development Administration Local Government Infrastructure Bonds (Ambac Insured) (the Fund) of the Department of Housing and Community Development of the State of Maryland as of and for the years ended June 30, 2014 and 2013, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2014 and 2013, and the changes in its net position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

As discussed in Note 1, the financial statements present only the Community Development Administration Local Government Infrastructure Bonds (Ambac Insured) and do not purport to, and do not, present fairly the financial position of the Department of Housing and Community Development of the State of Maryland as of and for the years ended June 30, 2014 and 2013, and the changes in its net position and its cash flows, in conformity with accounting principles generally accepted in the United States of America.

Baltimore, Maryland September 30, 2014

CohnReynickLLF

# STATEMENTS OF NET POSITION (in thousands)

## June 30, 2014 and 2013

	2014		2013		
RESTRICTED ASSETS					
Restricted current assets					
Cash and cash equivalents on deposit	\$	2,255	\$	4,488	
Community facilities loans		3,450		4,006	
Accrued interest receivable		170		194	
Total restricted current assets		5,875		8,688	
Restricted long-term assets					
Community facilities loans, net of current portion		44,996		52,338	
Total restricted assets	\$	50,871	\$	61,026	
LIABILITIES AND NET POSITION					
Current liabilities					
Accrued interest payable	\$	165	\$	194	
Accounts payable		-		4	
Bonds payable		3,410		4,790	
Due to local governments		1,412		2,914	
Total current liabilities		4,987		7,902	
Long-term liabilities					
Bonds payable, net of current portion		44,620		51,925	
Advance trustee fees		93		82	
Total long-term liabilities		44,713		52,007	
Total liabilities		49,700		59,909	
NET POSITION					
Restricted		1,171		1,117	
Total liabilities and net position	\$	50,871	\$	61,026	

See notes to financial statements

# STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION

(in thousands)

### Years ended June 30, 2014 and 2013

	2014		2013		
Operating revenue					
Interest on community facilities loans	\$	2,228	\$	2,590	
Interest income on cash equivalents		-		1	
Fee income		22		23	
Other operating revenue		1		19	
		2,251		2,633	
Operating expenses					
Interest expense on bonds		2,197		2,593	
Operating income		54		40	
CHANGE IN NET POSITION		54		40	
Net position - restricted at beginning of year		1,117		1,077	
Net position - restricted at end of year	\$	1,171	\$	1,117	

# STATEMENTS OF CASH FLOWS (in thousands)

## Years ended June 30, 2014 and 2013

	2014			2013		
Cash flows from operating activities						
Principal and interest received on community						
facilities loans	\$	10,150	\$	13,939		
Origination of community facilities loans		(1,502)		(2,097)		
Advance trustee fees received		46		69		
Trustee fees paid		(35)		(36)		
Loan fees received		22		23		
Other operating revenue		1		2		
Other reimbursements		(4)		2		
Net cash provided by operating activities		8,678	-	11,902		
Cash flows from investing activities						
Interest received on cash equivalents		-		1		
Net cash provided by investing activities				1		
Cash flows from noncapital financing activities						
Payments on bond principal		(8,685)		(10,415)		
Interest on bonds		(2,226)		(2,630)		
Net cash used in noncapital financing activities		(10,911)		(13,045)		
NET DECREASE IN CASH AND						
CASH EQUIVALENTS ON DEPOSIT		(2,233)		(1,142)		
Cash and cash equivalents on deposit						
at beginning of year		4,488		5,630		
Cash and cash equivalents on deposit						
at end of year	\$	2,255	\$	4,488		

(continued)

# STATEMENTS OF CASH FLOWS - CONTINUED (in thousands)

## Years ended June 30, 2014 and 2013

	2014		 2013
Reconciliation of operating income to net cash			
provided by operating activities			
Operating income	\$	54	\$ 40
Adjustments to reconcile operating income to net cash			
provided by operating activities			
Decrease in community facilities loans		7,898	11,282
Decrease in accrued interest receivable		24	67
Decrease in accrued interest payable		(29)	(37)
(Decrease) increase in accounts payable		(4)	2
Decrease in due to local governments and			
other liabilities		(1,491)	(2,081)
Interest received on cash equivalents		=	(1)
Interest on bonds		2,226	2,630
Net cash provided by operating activities	\$	8,678	\$ 11,902

# NOTES TO FINANCIAL STATEMENTS (in thousands)

June 30, 2014 and 2013

#### NOTE 1 - AUTHORIZING LEGISLATION AND PROGRAM DESCRIPTION

The Community Development Administration (CDA) is authorized to issue Local Government Infrastructure Bonds (Ambac Insured) pursuant to Sections 4-101 through 4-255 of the Housing and Community Development Article of the Annotated Code of Maryland to provide a mechanism for financing the infrastructure needs of local governments. CDA is in the Division of Development Finance in the Department of Housing and Community Development (DHCD) of the State of Maryland.

The accompanying financial statements only include CDA's Local Government Infrastructure Bonds (Ambac Insured) (the Fund). CDA's other Funds are not included.

The Fund was established to issue bonds to provide funds for construction and permanent financing to local governments for public facilities.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

The Local Government Infrastructure Bonds (Ambac Insured) is accounted for as an enterprise fund. Accordingly, the accompanying financial statements have been prepared using the accrual method of accounting and on the basis of accounting principles generally accepted in the United States of America (GAAP).

#### Generally Accepted Accounting Principles

CDA reports its financial activities by applying Standards of Governmental Accounting and Financial Reporting as promulgated by the Governmental Accounting Standards Board (GASB). Consequently, CDA applies all applicable GASB pronouncements.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In accordance with accounting guidance issued by GASB, net position should be reported as restricted when constraints placed on net position use is either: externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation. Accordingly, the net position of the Fund is restricted as to its use as the net position is pledged to bondholders.

The Annual Financial Report may include a Management's Discussion and Analysis. Since CDA is an enterprise fund included in the State of Maryland's Comprehensive Annual Financial Report, a separate Management's Discussion and Analysis is not required in these financial statements. CDA prepares a Management's Discussion and Analysis for the General Accounting Division of the State of Maryland that is not part of these financial statements.

### Cash and Cash Equivalents on Deposit

Cash equivalents may include money market funds, repurchase agreements, investment agreements and any other investments, primarily obligations of the U.S. Treasury and U.S. Government Agencies, which have maturities of 90 or less days at the time of purchase. As of June 30, 2014 and 2013, all of the Fund's cash equivalents were invested in a money market mutual fund which is more fully described in Note 3.

#### **Community Facilities Loans**

Community facilities loans are carried at their unpaid principal balances. See Note 4 for additional information on community facilities loans.

#### Allowance for Loan Losses

Community facilities loans are secured by the full faith and credit of the applicable local government. Therefore, CDA has determined that no allowance for loan losses was necessary as of June 30, 2014 and 2013.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Accrued Interest Receivable

Accrued interest includes both interest on cash deposits and interest on loans. As of June 30, 2014 and 2013, all loans were current. Therefore, all accrued interest on loans was recorded during the year.

### Bonds Payable

Bonds payable are carried at their unpaid principal balances. There are no premiums or discounts to amortize. See Notes 5, 6, 7 and 8 for additional information.

#### Due to Local Governments

CDA records the total loan amount when the loan closes and collects interest from the local government on this full loan amount from the date of closing. Due to local governments represents the undrawn loan amount which is held by CDA as an escrow until the funds are needed by the local government.

#### Fee Income

CDA receives financing fees at loan origination. These fees are recognized as revenue in the period received as fee income.

#### Administrative Support

In addition to expenses incurred directly by the Fund, CDA receives certain support services from other divisions of DHCD. Support services and the operating expenses of CDA have been allocated to CDA's General Bond Reserve Fund and are reported in the financial statements of CDA's Revenue Obligation Funds. The General Bond Reserve Fund records these expenses as invoiced by DHCD for the fiscal year.

The employees of CDA are covered by the Maryland State Retirement and Pension System and the costs of employees' retirement benefits are included in the salaries and related costs charged to CDA's General Bond Reserve Fund. See Note 9 for additional information.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Revenue and Expenses

CDA distinguishes operating revenue and expenses from non-operating items in accordance with accounting guidance issued by GASB. Operating revenue and expenses are identified as those activities that are directly related to financing public facilities for local governments. All of the Fund's activities are considered to be operating.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, gains and losses during the reporting periods. Actual results could differ from these estimates.

#### NOTE 3 - CASH AND CASH EQUIVALENTS ON DEPOSIT

Proceeds from bonds and revenues from loans are invested in authorized investments as defined in the Local Government Infrastructure Bonds (Ambac Insured) Resolution (the Resolution) and in CDA's Investment Policy until required for financing projects, redeeming outstanding bonds and funding program expenses. Authorized investments include obligations of the U.S. Treasury, U.S. Government Agencies, investment agreements, money market funds and any other investment as defined by the Resolution.

As of June 30, 2014 and 2013, the Fund had \$2,255 and \$4,488, respectively, invested in a money market mutual fund (Federated Prime Cash Obligations Fund) which is classified as cash and cash equivalents. The following represents the GASB evaluation of this asset for interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 3 - CASH AND CASH EQUIVALENTS ON DEPOSIT (Continued)

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses from rising interest rates, CDA's Investment Policy requires that the maturities of the investment portfolio are scheduled to meet the cash requirements for bond debt service, projected loan originations and ongoing operations.

The Federated Prime Cash Obligations Fund invests primarily in short-term, high-quality, fixed-income securities issued by banks, corporations and the U.S. Government. It is operated in accordance with Rule 2a-7 of the Investment Company Act of 1940, as amended. It can reasonably be expected to have a fair value that will be unaffected by interest rate changes because the interest rates are variable and the principal can be recovered on demand. As noted above, as of June 30, 2014 and 2013, the cost of the money market mutual fund approximated fair value and its maturity is less than one year.

#### Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Neither CDA's Investment Policy nor the Resolution requires investment agreements or deposits to be collateralized. CDA's Investment Policy places no limit on the amount that CDA may invest in any one issuer or counterparty. According to the Resolution, securities must be rated at the highest investment grade by any national rating agency. U.S. dollar denominated accounts and bankers' acceptances which have a rating on their short-term certificates of deposit must be in the two highest ratings by any nationally recognized rating agency. Accounting guidance issued by GASB requires disclosure by amount and investment issuer if investments in any one issuer represent 5 percent or more of total investments. Investments in mutual funds are excluded from this requirement.

As of June 30, 2014 and 2013, the Federated Prime Cash Obligations Fund was rated AAAm by Standard and Poor's and Aaa by Moody's Investors Service.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 3 - CASH AND CASH EQUIVALENTS ON DEPOSIT (Continued)

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank or counterparty failure, CDA will not be able to recover its deposits or the value of its collateral securities that are in the possession of an outside party. As of June 30, 2014 and 2013, the Fund's investments were not subject to custodial credit risk under accounting guidance issued by GASB. The money market mutual fund is held in trust by the trustee, kept separate from the assets of the bank and from other trust accounts and is held in CDA's name.

#### NOTE 4 - COMMUNITY FACILITIES LOANS

Community facilities loans are secured by the full faith and credit of the applicable local government. As such, no allowance for loan losses was necessary as of June 30, 2014 and 2013. As of June 30, 2014 and 2013, interest rates on such loans range from 3.55% to 4.60% and 3.26% to 4.60%, respectively, and remaining loan terms range from less than 1 year to 23 years and less than 1 year to 24 years, respectively.

#### NOTE 5 - BONDS PAYABLE

The bonds issued by CDA are special obligations of CDA and are payable from the revenue and special funds of the Resolution. These bonds do not constitute debt of and are not guaranteed by the State of Maryland or any other program of the State of Maryland or any political subdivision.

The provisions of the Resolution require or allow for the special redemption of bonds at par through the use of unexpended bond proceeds and excess funds accumulated primarily through prepayment of community facilities loans. All outstanding bonds are subject to redemption at the option of CDA, in whole or in part at any time, after certain dates, as specified in the respective series resolutions, at a redemption price equal to the principal amount thereof to be redeemed. All bonds have fixed interest rates and all bonds are tax-exempt.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

### NOTE 5 - BONDS PAYABLE (Continued)

The following is a summary of the bond activity for the year ended June 30, 2014 and the bonds payable as of June 30, 2014:

					Bond Activity						
	Issue Dated	Range of Interest Rates	Range of Maturities	pay	Bonds yable at 2013	n	heduled naturity nyments		Bonds deemed	pa	Bonds yable at 2014
Local Government											
Infrastructure Bonds											
(Ambac Insured)											
2002 Series A	03/01/02	4.25% - 4.80%	2014 - 2022	\$	265	\$	(25)	\$	-	\$	240
2002 Series B	10/01/02	3.50% - 4.00%	2014 - 2017		135		-		(135)		-
2003 Series A	03/01/03	3.625% - 4.50%	2014 - 2023		4,865		(100)		(3,695)		1,070
2004 Series A	04/22/04	4.00% - 4.875%	2015 - 2034		8,645		(830)		(1,140)		6,675
2004 Series B	11/18/04	3.25% - 4.50%	2014 - 2034		3,670		(145)		-		3,525
2005 Series A	05/26/05	4.00% - 4.40%	2014 - 2030		6,815		(370)		-		6,445
2006 Series A	04/05/06	4.00% - 4.25%	2014 - 2026		5,575		(485)		-		5,090
2007 Series A	05/31/07	3.75% - 4.25%	2014 - 2037		8,755		(510)		-		8,245
2007 Series B	11/14/07	3.50% - 4.25%	2014 - 2027		17,990		(1,250)				16,740
Total				\$	56,715	\$	(3,715)	\$	(4,970)	\$	48,030

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

### NOTE 5 - BONDS PAYABLE (Continued)

The following is a summary of the bond activity for the year ended June 30, 2013 and the bonds payable as of June 30, 2013:

					Bond		
	Issue Dated	Range of Interest Rates	Range of Maturities	Bonds payable at 2012	Scheduled maturity payments	Bonds redeemed	Bonds payable at 2013
Local Government							
Infrastructure Bonds							
(Ambac Insured)							
2002 Series A	03/01/02	4.15% - 5.00%	2013 - 2032	\$ 6,315	\$ (20)	\$ (6,030)	\$ 265
2002 Series B	10/01/02	3.25% - 4.375%	2013 - 2022	165	(30)	-	135
2003 Series A	03/01/03	3.50% - 4.50%	2013 - 2023	5,330	(465)	-	4,865
2004 Series A	04/22/04	3.75% - 4.875%	2013 - 2034	9,865	(825)	(395)	8,645
2004 Series B	11/18/04	3.125% - 4.50%	2013 - 2034	3,810	(140)	-	3,670
2005 Series A	05/26/05	4.00% - 4.40%	2013 - 2030	7,170	(355)	-	6,815
2006 Series A	04/05/06	4.00% - 4.25%	2013 - 2026	6,040	(465)	-	5,575
2007 Series A	05/31/07	3.75% - 4.25%	2013 - 2037	9,245	(490)	-	8,755
2007 Series B	11/14/07	3.50% - 4.25%	2013 - 2027	19,190	(1,200)		17,990
Total				\$ 67,130	\$ (3,990)	\$ (6,425)	\$ 56,715

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

### NOTE 6 - DEBT SERVICE REQUIREMENTS

As of June 30, 2014, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2014) and interest payments for each of the next five years and in 5-year increments thereafter, are as follows:

Years ended June 30,	1	Interest		Principal		
2015	\$	1,977	\$	3,410		
2016		1,850		3,470		
2017		1,716		3,455		
2018		1,581		3,495		
2019		1,440		3,635		
2020 - 2024		4,890		18,350		
2025 - 2029		1,588		9,280		
2030 - 2034		409		2,625		
2035 - 2039		27		310		
Total	\$	15,478	\$	48,030		

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

### NOTE 6 - DEBT SERVICE REQUIREMENTS (Continued)

As of June 30, 2013, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2013) and interest payments for each of the next five years and in 5-year increments thereafter, were as follows:

Years ended June 30,	1	Interest		Principal		
2014	\$	2,292	\$	4,790		
2015		2,140		3,880		
2016		1,995		3,960		
2017		1,841		3,960		
2018		1,685		4,020		
2019 - 2023		5,893		20,540		
2024 - 2028		2,094		11,935		
2029 - 2033		537		2,810		
2034 - 2038		63		820		
Total	\$	18,540	\$	56,715		

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### **NOTE 7 - LONG-TERM OBLIGATIONS**

Changes in long-term obligations for the years ended June 30, 2014 and 2013 were as follows:

		2014	2013		
Bonds payable	Φ.		Φ.	-= 100	
Beginning balance Additions	\$	56,715	\$	67,130	
Reductions		(8,685)		(10,415)	
Ending balance		48,030		56,715	
Less due within one year		(3,410)		(4,790)	
Total long-term bonds payable		44,620		51,925	
Other liabilities - advance trustee fees					
Beginning balance		82		66	
Additions		46		69	
Reductions		(35)		(53)	
Ending balance		93		82	
Total long-term other liabilities - advance trustee fees		93		82	
Total long-term liabilities	\$	44,713	\$	52,007	

#### NOTE 8 - BOND INSURANCE

All outstanding bonds of the Fund are insured by Ambac Assurance Corporation. The provisions of the policy require the insurer to pay that portion of the principal and interest on the bonds which become due for payment but are not paid by CDA. The insurance generally extends for the term of the bonds and cannot be canceled by the insurer. See Note 5 for list of outstanding bonds.

# NOTES TO FINANCIAL STATEMENTS - CONTINUED (in thousands)

June 30, 2014 and 2013

#### NOTE 9 - PENSION AND OTHER POST-RETIREMENT BENEFITS

Eligible employees of CDA and employees of the State of Maryland are covered under the retirement plans of the State Retirement and Pension System of Maryland (the System) and are also entitled to certain healthcare benefits upon retirement. CDA's only liability for retirement and post-employment benefits is its required annual contribution, which was paid in full by CDA to the State of Maryland prior to year end. The System prepares a separate audited Comprehensive Annual Financial Report which can be obtained from the State Retirement and Pension System of Maryland, 120 East Baltimore Street, Baltimore, Maryland 21202 or by visiting the website at www.sra.state.md.us.

#### NOTE 10 - SUBSEQUENT EVENTS

Events that occur after the date of the statement of net position but before the financial statements were available to be issued must be evaluated for recognition or disclosure. The effects of subsequent events that provide evidence about conditions that existed at the date of the statement of net position are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the date of the statement of net position require disclosure in the accompanying notes. Management evaluated the activity of CDA through September 30, 2014 (the date the financial statements were available to be issued) and concluded that no subsequent events have occurred that would require recognition in the financial statements or disclosure in the notes to the financial statements. As of the report date, there were no subsequent events reported by CDA.