### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED)

#### FINANCIAL STATEMENTS

YEARS ENDED JUNE 30, 2018 AND 2017

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) YEARS ENDED JUNE 30, 2018 AND 2017

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#### **INDEPENDENT AUDITORS' REPORT**

Office of the Secretary
Department of Housing and Community Development
Lanham, Maryland

We have audited the accompanying financial statements of the Community Development Administration Infrastructure Financing Bonds (MBIA Insured) (the Fund) of the Department of Housing and Community Development of the State of Maryland, which comprise the statements of net position as of June 30, 2018 and 2017, and the related statements of revenue, expenses and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2018 and 2017, and the respective changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Financial Statement Presentation

As discussed in Note 1, the financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of the Department of Housing and Community Development of the State of Maryland as of and for the years ended June 30, 2018 and 2017, and the changes in its net position and its cash flows, in conformity with accounting principles generally accepted in the United States of America.

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2018, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland September 28, 2018

### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF NET POSITION

#### (in thousands) JUNE 30, 2018 AND 2017

	2	2017		
RESTRICTED ASSETS				
RESTRICTED CURRENT ASSETS				
Cash and Cash Equivalents on Deposit	\$	746	\$	710
Community Facilities Loans		68		287
Accrued Interest Receivable		2		4
Total Restricted Current Assets		816		1,001
RESTRICTED LONG-TERM ASSETS				
Community Facilities Loans, Net of Current Portion		29		97
Total Restricted Long-Term assets		29		97
Total Restricted Assets	\$	845	\$	1,098
LIABILITIES AND NET POSITION				
CURRENT LIABILITIES				
Accrued Interest Payable	\$	1	\$	2
Bonds Payable		105		250
Advance Trustee Fees		10		-
Total Current Liabilities		116		252
LONG-TERM LIABILITIES				
Bonds Payable, Net of Current Portion		30		135
Advance Trustee Fees, Net of Current Portion		9		147
Total Long-Term Liabilities		39		282
Total Liabilities		155		534
Total Elabilities		133		551
NET POSITION				
Restricted		690		564
Total Liabilities and Net Position	\$	845	\$	1,098

# COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION (in thousands) YEARS ENDED JUNE 30, 2018 AND 2017

	2	2018			
OPERATING REVENUE					
Interest on Community Facilities Loans	\$	12	\$	41	
Interest on Cash and Cash Equivalents		8		3	
Other Operating Revenue		118		32	
Total Operating Revenue		138	76		
OPERATING EXPENSES					
Interest Expense on Bonds		12		43	
Operating Income		126		33	
CHANGE IN NET POSITION		126		33	
NET POSITION - RESTRICTED AT BEGINNING OF YEAR		564		531	
NET POSITION - RESTRICTED AT END OF YEAR	\$	690	\$	564	

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF CASH FLOWS

### (in thousands) YEARS ENDED JUNE 30, 2018 AND 2017

	2	018	2017		
CASH FLOWS FROM OPERATING ACTIVITIES	Ф	202	Ф	<b>5</b> 0.5	
Principal and Interest Received on Community Facilities Loans	\$	302	\$	795	
Advance Trustee Fees Received		2		8	
Trustee Fees Paid		(12)		(20)	
Net Cash Provided by Operating Activities		292		783	
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest Received on Cash Equivalents		7		3	
Net Cash Provided by Investing Activities		7		3	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Payments on Bond Principal		(250)		(760)	
Interest on Bonds		(13)		(46)	
Net Cash Used by Noncapital Financing Activities		(263)		(806)	
The Cash Osed by Phoneaphar I manering Pretivities		(203)		(000)	
NET INCREASE (DECREASE) IN CASH AND					
CASH EQUIVALENTS ON DEPOSIT		36		(20)	
CASH AND CASH EQUIVALENTS ON DEPOSIT - BEGINNING					
OF YEAR		710		730	
CASH AND CASH EQUIVALENTS ON DEPOSIT - END OF YEAR	\$	746	\$	710	
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES					
Operating Income	\$	126	\$	33	
Adjustments to Reconcile Operating Income to Net Cash	Ψ	120	Ψ	33	
Provided by Operating Activities:					
Interest Received on Cash Equivalents		(7)		(3)	
Interest on Bonds		13		46	
Decrease in Assets:					
Community Facilities Loans		287		748	
Accrued Interest Receivable		2		6	
Decrease in Liabilities:					
Accrued Interest Payable		(1)		(3)	
Advance Trustee Fees		(128)		(44)	
Net Cash Provided by Operating Activities	\$	292	\$	783	
			-	•	

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS (in thousands) JUNE 30, 2018 AND 2017

#### NOTE 1 AUTHORIZING LEGISLATION AND PROGRAM DESCRIPTION

The Community Development Administration (CDA) is authorized to issue Infrastructure Financing Bonds (MBIA Insured) pursuant to Sections 4-101 through 4-255 of the Housing and Community Development Article of the Annotated Code of Maryland to provide a mechanism for financing the infrastructure needs of local governments. CDA is in the Division of Development Finance in the Department of Housing and Community Development (DHCD) of the State of Maryland.

The accompanying financial statements only include CDA's Infrastructure Financing Bonds (MBIA Insured) (the Fund). CDA's other Funds are not included.

The Fund was established to issue bonds to provide funds for construction and permanent financing to local governments for public facilities.

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

The Fund is accounted for as an enterprise fund. Accordingly, the accompanying financial statements have been prepared using the accrual method of accounting and on the basis of accounting principles generally accepted in the United States of America (GAAP).

#### **Basis of Accounting and Measurement Focus**

The basis of accounting for the Fund is determined by measurement focus. The flow of economic resources measurement focus and the accrual basis of accounting are used to account for the Fund. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. All assets and liabilities associated with the operation of the Fund are included on the Statements of Net Position. The Fund is required to follow all statements of the Governmental Accounting Standards Board (GASB).

#### **Generally Accepted Accounting Principles**

CDA reports its financial activities by applying Standards of Governmental Accounting and Financial Reporting as promulgated by GASB. Consequently, CDA applies all applicable GASB pronouncements.

In accordance with accounting guidance issued by GASB, net position should be reported as restricted when constraints placed on net position use is either: externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation. Accordingly, the net position of the Fund is restricted as to its use as the net position is pledged to bondholders.

Since CDA is an enterprise fund included in the State of Maryland's Comprehensive Annual Financial Report, a separate Management's Discussion and Analysis is not included in these financial statements. CDA prepares a Management's Discussion and Analysis for the General Accounting Division of the State of Maryland that is not part of these financial statements.

#### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS

(in thousands)
JUNE 30, 2018 AND 2017

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Cash and Cash Equivalents on Deposit

Cash equivalents may include money market funds, repurchase agreements, investment agreements, and any other investments, primarily obligations of the U.S. Treasury and U.S. Government Agencies, which have maturities of 90 or less days at the time of purchase. As of June 30, 2018 and 2017, all of the Fund's cash equivalents were invested in a money market mutual fund which is more fully described in Note 3.

#### **Community Facilities Loans**

Community facilities loans are carried at their unpaid principal balances. See Note 4 for additional information on community facilities loans.

#### Allowance for Loan Losses

Community facilities loans are secured by the full faith and credit of the applicable local government. Therefore, CDA has determined that no allowance for loan losses was necessary as of June 30, 2018 and 2017.

#### **Accrued Interest Receivable**

Accrued interest includes both interest on cash deposits and interest on loans. As of June 30, 2018 and 2017, all loans were current. Therefore, all accrued interest on loans was recorded during the year.

#### **Bonds Payable**

Bonds payable are carried at their unpaid principal balances. There are no premiums or discounts to amortize. See Notes 5, 6, 7, and 8 for additional information.

#### **Administrative Support**

In addition to expenses incurred directly by the Fund, CDA receives certain support services from other divisions of DHCD. Support services and the operating expenses of CDA have been allocated to CDA's General Bond Reserve Fund and are reported in the financial statements of CDA's Revenue Obligation Funds. The General Bond Reserve Fund records these expenses as invoiced by DHCD for the fiscal year.

The employees of CDA are covered by the Maryland State Retirement and Pension System. See Note 9 for additional information.

#### **Revenue and Expenses**

CDA distinguishes operating revenue and expenses from nonoperating items in accordance with accounting guidance issued by GASB. Operating revenue and expenses are identified as those activities that are directly related to financing public facilities for local governments. All of the Fund's activities are considered to be operating.

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS (in thousands) JUNE 30, 2018 AND 2017

#### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, gains, and losses during the reporting period. Actual results could differ from these estimates.

#### NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT

Proceeds from bonds and revenues from loans are invested in authorized investments as defined in the Infrastructure Financing Bonds (MBIA Insured) Resolution (the Resolution) and in CDA's Investment Policy until required for financing projects, redeeming outstanding bonds and funding program expenses. Authorized investments include obligations of the U.S. Treasury, U.S. Government Agencies, investment agreements, money market funds, and any other investment as defined by the Resolution.

As of June 30, 2018 and 2017, the Fund had \$746 and \$710, respectively, invested in a money market mutual fund (BlackRock Liquidity FedFund Administration Shares). The money market mutual fund is classified as cash and cash equivalents. The following represents the GASB evaluation of these assets for interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses from rising interest rates, CDA's Investment Policy requires that the maturities of the investment portfolio are scheduled to meet the cash requirements for bond debt service, projected loan originations and ongoing operations.

The BlackRock Liquidity FedFund Administration Shares invests primarily in cash, U.S. Treasury bills, notes, and other obligations issued or guaranteed as to principal and interest by the U.S. Government, its agencies or instrumentalities, and repurchase agreements secured by such obligations or cash. It operates in accordance with Rule 2a-7 of the Investment Company Act of 1940, as amended and can reasonably be expected to have a fair value that will be unaffected by interest rate changes because the interest rates are variable and the principal can be recovered on demand. As of June 30, 2018 and 2017, the cost of the money market mutual fund approximated fair value.

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS (in thousands)

(in thousands)
JUNE 30, 2018 AND 2017

#### NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT (CONTINUED)

#### Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Neither CDA's Investment Policy nor the Resolution requires investment agreements or deposits to be collateralized. CDA's Investment Policy places no limit on the amount that CDA may invest in any one issuer or counterparty. According to the Resolution, securities must be rated at the highest investment grade by any national rating agency. U.S. dollar denominated accounts and bankers' acceptances which have a rating on their short-term certificates of deposit must be in the two highest ratings by any nationally recognized rating agency. Accounting guidance issued by GASB requires disclosure by amount and investment issuer if investments in any one issuer represent 5% or more of total investments. Investments in mutual funds are excluded from this requirement.

As of June 30, 2018 and 2017, the BlackRock Liquidity FedFund Administration Shares were rated AAAm by Standard and Poor's and Aaa by Moody's Investors Service.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank or counterparty failure, CDA will not be able to recover its deposits or the value of its collateral securities that are in the possession of an outside party. As of June 30, 2018 and 2017, the Fund's investments were not subject to custodial credit risk under accounting guidance issued by GASB. The money market mutual fund is held in trust by the trustee, kept separate from the assets of the bank and from other trust accounts and is held in CDA's name.

#### **Fair Value Measurements**

CDA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. As of June 30, 2018 and 2017, all investments were in a money market mutual fund which is not subject to the fair value measurement requirements.

#### NOTE 4 COMMUNITY FACILITIES LOANS

Community facilities loans are secured by the full faith and credit of the applicable local government. As such, no allowance for loan losses was necessary as of June 30, 2018 and 2017. As of June 30, 2018 and 2017, interest rates on such loans range from 4.61% to 4.75% and 4.61% to 5.01%, respectively. Remaining loan terms range from less than 1 year to 2 years and less than 1 year to 6 years, respectively.

#### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS

(in thousands)
JUNE 30, 2018 AND 2017

#### NOTE 5 BONDS PAYABLE

The bonds issued by CDA are special obligations of CDA and are payable from the revenue and special funds of the Resolution. These bonds do not constitute debt of and are not guaranteed by the State of Maryland or any other program of the State of Maryland or any political subdivision.

The provisions of the Resolution require or allow for the special redemption of bonds at par through the use of unexpended bond proceeds and excess funds accumulated primarily through prepayment of community facilities loans. All outstanding bonds are subject to redemption at the option of CDA, in whole or in part at any time, after certain dates, as specified in the respective series resolutions, at a redemption price equal to the principal amount thereof to be redeemed. All bonds have fixed interest rates and all bonds are tax-exempt.

The following is a summary of the bond activity for the year ended June 30, 2018 and bonds payable as of June 30, 2018:

				В	onds	Bond Activity		/		Bonds			
				Pa	yable	Sch	neduled				Payable		
	Issue	Range of	Range of	at J	une 30,	M	aturity	E	Bonds	at	June 30,		
Bond	Date	Interest Rates	Maturities	2017		2017		Pa	yments	Re	deemed		2018
1998 Series B	06/01/98	5.15% - 5.20%	2022-2028	\$	225	\$	(40)	\$	(150)	\$	35		
1999 Series A	03/01/99	4.90% - 5.00%	2018-2019		105		(50)		-		55		
2001 Series A	03/01/01	5.00%	2018-2021		55		(10)				45		
Total				\$	385	\$	(100)	\$	(150)	\$	135		

The following is a summary of the bond activity for the year ended June 30, 2017 and bonds payable as of June 30, 2017:

				]	Bonds		Bond Activity		7		Bonds												
				P	ayable	Sc	heduled				Payable												
	Issue	Range of	Range of	at.	June 30,	M	aturity	В	Bonds	a	t June 30,												
Bond	Date	Interest Rates	Maturities	2016		2016		2016		2016		2016		2016		2016		Pa	yments	Red	deemed		2017
1997 Series A	04/15/97	5.625% - 5.75%	2021 - 2027	\$	230	\$	(45)	\$	(185)	\$	-												
1998 Series B	06/01/98	5.125% - 5.20%	2017 - 2028		325		(100)		-		225												
1998 Series C	06/01/98	5.15%	12/1/2020		105		(20)		(85)		-												
1999 Series A	03/01/99	4.80% - 5.00%	2017 - 2019		420		(50)		(265)		105												
2001 Series A	03/01/01	4.875% - 5.00%	2017 -2021		65		(10)		_		55												
Total				\$	1,145	\$	(225)	\$	(535)	\$	385												

#### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS

#### (in thousands) JUNE 30, 2018 AND 2017

#### NOTE 6 DEBT SERVICE REQUIREMENTS

As of June 30, 2018, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2018) and interest payments for each of the next three years are as follows:

Year Ending June 30,	Inter	Interest		
2019	\$	5	\$	105
2020		2		15
2021		1		15
Total	\$	8	\$	135

As of June 30, 2017, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2017) and interest payments for each of the next five years, were as follows:

Year Ending June 30,	Inte	Interest		Principal	
2018	\$	13	\$	250	
2019		7		80	
2020		3		25	
2021		2		25	
2022		-		5	
Total	\$	25	\$	385	

#### NOTE 7 LONG-TERM OBLIGATIONS

Changes in long-term obligations for the years ended June 30, 2018 and 2017 were as follows:

	2	.018	2017			
Bonds payable						
Beginning balance at June 30	\$	385	\$	1,145		
Additions		-		-		
Reductions		(250)		(760)		
Ending balance at June 30		135		385		
Less due within one year		(105)		(250)		
Total long-term bonds payable		30		135		
Other liabilities - advance trustee fees						
Beginning balance at June 30		147		191		
Additions		2		8		
Reductions		(130)		(52)		
Ending balance at June 30		19		147		
Less due within one year		(10)				
Total long-term other liabilities - advance trustee fees		9		147		
Total long-term liabilities	\$	39	\$	282		

## COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) NOTES TO FINANCIAL STATEMENTS (in thousands) JUNE 30, 2018 AND 2017

#### NOTE 8 BOND INSURANCE

All outstanding bonds of the Fund are insured by MBIA Insurance Corporation. The provisions of the policy require the insurer to pay that portion of the principal and interest on the bonds which become due for payment but are not paid by CDA. The insurance generally extends for the term of the bonds and cannot be canceled by the insurer. See Note 5 for list of outstanding bonds.

#### NOTE 9 PENSION AND OTHER POST-RETIREMENT BENEFITS

Eligible employees of CDA and employees of the State of Maryland are covered under the retirement plans of the State Retirement and Pension System of Maryland (the System) and are also entitled to certain healthcare benefits upon retirement. CDA's only obligation for retirement and post-employment benefits is its required annual contribution, which was paid in full by CDA to the State of Maryland prior to year-end. The liability for the employees is recorded by the general fund of the State of Maryland and is not allocated to CDA. The System prepares a separate audited Comprehensive Annual Financial Report which can be obtained from the State Retirement and Pension System of Maryland, 120 East Baltimore Street, Baltimore, Maryland 21202, or by visiting the website at <a href="https://www.sra.state.md.us">www.sra.state.md.us</a>.

#### NOTE 10 SUBSEQUENT EVENTS

CDA has identified the following activity that occurred subsequent to June 30, 2018.

Subsequent to the year ended June 30, 2018, CDA redeemed \$35 of 1998 Series B bonds on August 23, 2018.