COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED)

FINANCIAL STATEMENTS

YEARS ENDED JUNE 30, 2021 AND 2020



WEALTH ADVISORY | OUTSOURCING AUDIT, TAX, AND CONSULTING

COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED) YEARS ENDED JUNE 30, 2021 AND 2020

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INDEPENDENT AUDITORS' REPORT

Office of the Secretary
Department of Housing and Community Development
Lanham, Maryland

We have audited the accompanying financial statements of the Community Development Administration Local Government Infrastructure Bonds (AMBAC Insured) (the Fund) of the Department of Housing and Community Development of the State of Maryland, which comprise the statements of net position as of June 30, 2021 and 2020, and the related statements of revenue, expenses, and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2021 and 2020, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of a Matter

Financial Statement Presentation

As discussed in Note 1, the financial statements present only the financial position, the changes in financial position and cash flows of the Fund and do not purport to, and do not, present fairly the financial position of the Department of Housing and Community Development of the State of Maryland as of and for the years ended June 30, 2021 and 2020, and the changes in its net position and its cash flows, in conformity with accounting principles generally accepted in the United States of America. Our opinion on the basic financial statements is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2021, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland September 27, 2021

COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED) STATEMENTS OF NET POSITION

(in thousands) JUNE 30, 2021 AND 2020

	2	 2020		
RESTRICTED ASSETS				
RESTRICTED CURRENT ASSETS				
Cash and Cash Equivalents on Deposit	\$	1,473	\$ 1,450	
Community Facilities Loans		458	438	
Accrued Interest Receivable		13	16	
Total Restricted Current Assets		1,944	1,904	
RESTRICTED LONG-TERM ASSETS				
Community Facilities Loans, Net of Current Portion		1,224	1,682	
Total Restricted Long-Term Assets		1,224	1,682	
Total Restricted Assets	\$	3,168	\$ 3,586	
LIABILITIES AND NET POSITION				
CURRENT LIABILITIES				
Accrued Interest Payable	\$	6	\$ 7	
Bonds Payable		395	395	
Advance Trustee Fees		24	24	
Total Current Liabilities		425	426	
LONG-TERM LIABILITIES				
Bonds Payable, Net of Current Portion		1,220	1,615	
Advance Trustee Fees, Net of Current Portion		84	109	
Total Long-Term Liabilities		1,304	1,724	
Total Liabilities		1,729	2,150	
NET POSITION				
Restricted		1,439	1,436	
Total Liabilities and Net Position	\$	3,168	\$ 3,586	

COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED) STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION (in thousands)

YEARS ENDED JUNE 30, 2021 AND 2020

	 2021	2020		
OPERATING REVENUE	 			
Interest on Community Facilities Loans	\$ 91	\$	109	
Interest on Cash and Cash Equivalents	-		17	
Other Operating Revenue	 11		10	
Total Operating Revenue	102	136		
OPERATING EXPENSES				
Interest Expense on Bonds	85		100	
Professional Fees and Other Operating Expenses	 14		6	
Total Operating Expenses	 99		106	
Operating Income	 3		30	
CHANGE IN NET POSITION	3		30	
NET POSITION - RESTRICTED AT BEGINNING OF YEAR	 1,436		1,406	
NET POSITION - RESTRICTED AT END OF YEAR	\$ 1,439	\$	1,436	

COMMUNITY DEVELOPMENT ADMINISTRATION LOCAL GOVERNMENT INFRASTRUCTURE BONDS (AMBAC INSURED) STATEMENTS OF CASH FLOWS

(in thousands) YEARS ENDED JUNE 30, 2021 AND 2020

	2021		2020		
CASH FLOWS FROM OPERATING ACTIVITIES					
Principal and Interest Received on Community Facilities Loans	\$	532	\$	532	
Advance Trustee Fees Received		4		3	
Trustee Fees Paid		(24)		(23)	
Professional Fees and Other Operating Expenses		(8)			
Net Cash Provided by Operating Activities		504		512	
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest Received on Cash Equivalents				20	
Net Cash Provided by Investing Activities		-		20	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Payments on Bond Principal		(395)		(370)	
Interest on Bonds		(86)		(101)	
Net Cash Used by Noncapital Financing Activities		(481)		(471)	
NET INCREASE IN CASH AND CASH EQUIVALENTS ON DEPOSIT		23		61	
CASH AND CASH EQUIVALENTS ON DEPOSIT - BEGINNING OF YEAR		1,450		1,389	
CASH AND CASH EQUIVALENTS ON DEPOSIT - END OF YEAR	\$	1,473	\$	1,450	
RECONCILIATION OF OPERATING INCOME TO NET CASH					
PROVIDED BY OPERATING ACTIVITIES					
Operating Income	\$	3	\$	30	
Adjustments to Reconcile Operating Income to Net Cash					
Provided by Operating Activities:					
Interest Received on Cash Equivalents		-		(20)	
Interest on Bonds		86		101	
Decrease in Assets:					
Community Facilities Loans		438		420	
Accrued Interest Receivable		3		6	
Decrease in Liabilities:					
Accrued Interest Payable		(1)		(1)	
Advance Trustee Fees and Other Liabilities		(25)		(24)	
Net Cash Provided by Operating Activities	\$	504	\$	512	

(in thousands) JUNE 30, 2021 AND 2020

NOTE 1 AUTHORIZING LEGISLATION AND PROGRAM DESCRIPTION

The Community Development Administration (CDA) is authorized to issue Local Government Infrastructure Bonds (Ambac Insured) pursuant to Sections 4-101 through 4-255 of the Housing and Community Development Article of the Annotated Code of Maryland to provide a mechanism for financing the infrastructure needs of local governments. CDA is in the Division of Development Finance in the Department of Housing and Community Development (DHCD) of the State of Maryland.

The accompanying financial statements only include CDA's Local Government Infrastructure Bonds (Ambac Insured) (the Fund). CDA's other Funds are not included.

The Fund was established to issue bonds to provide funds for construction and permanent financing to local governments for public facilities.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The Fund is accounted for as an enterprise fund. Accordingly, the accompanying financial statements have been prepared using the accrual method of accounting and on the basis of accounting principles generally accepted in the United States of America (GAAP).

Basis of Accounting and Measurement Focus

The basis of accounting for the Fund is determined by measurement focus. The flow of economic resources measurement focus and the accrual basis of accounting are used to account for the Fund. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. All assets and liabilities associated with the operation of the Fund are included on the Statements of Net Position. The Fund is required to follow all statements of the Governmental Accounting Standards Board (GASB).

Generally Accepted Accounting Principles

CDA reports its financial activities by applying Standards of Governmental Accounting and Financial Reporting as promulgated by GASB. Consequently, CDA applies all applicable GASB pronouncements.

In accordance with accounting guidance issued by GASB, net position should be reported as restricted when constraints placed on net position use is either: externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation. Accordingly, the net position of the Fund is restricted as to its use as the net position is pledged to bondholders.

Since CDA is an enterprise fund included in the State of Maryland's Comprehensive Annual Financial Report, a separate Management's Discussion and Analysis is not included in these financial statements.

(in thousands)
JUNE 30, 2021 AND 2020

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash and Cash Equivalents on Deposit

Cash equivalents may include money market funds, repurchase agreements, investment agreements, and any other investments, primarily obligations of the U.S. Treasury and U.S. Government Agencies, which have maturities of 90 or less days at the time of purchase. As of June 30, 2021 and 2020, all of the Fund's cash equivalents were invested in a money market mutual fund which is more fully described in Note 3.

Community Facilities Loans

Community facilities loans are carried at their unpaid principal balances. See Note 4 for additional information on community facilities loans.

Allowance for Loan Losses

Community facilities loans are secured by the full faith and credit of the applicable local government. Therefore, CDA has determined that no allowance for loan losses was necessary as of June 30, 2021 and 2020.

Accrued Interest Receivable

Accrued interest includes both interest on cash deposits and interest on loans. As of June 30, 2021 and 2020, all loans were current. Therefore, all accrued interest on loans was recorded during the year.

Bonds Payable

Bonds payable are carried at their unpaid principal balances. There are no premiums or discounts to amortize. See Notes 5, 6, 7, and 8 for additional information.

Due to Local Governments

CDA records the total loan amount when the loan closes and collects interest from the local government on this full loan amount from the date of closing. Due to local governments represents the undrawn loan amount which is held by CDA as an escrow until the funds are needed by the local government.

Fee Income

CDA receives financing fees at loan origination. These fees are recognized as revenue in the period received as fee income.

Administrative Support

In addition to expenses incurred directly by the Fund, CDA receives certain support services from other divisions of DHCD. Support services and the operating expenses of CDA have been allocated to CDA's General Bond Reserve Fund and are reported in the financial statements of CDA's Revenue Obligation Funds. The General Bond Reserve Fund records these expenses as invoiced by DHCD for the fiscal year.

The employees of CDA are covered by the Maryland State Retirement and Pension System. See Note 9 for additional information.

(in thousands) **JUNE 30, 2021 AND 2020**

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Revenue and Expenses

CDA distinguishes operating revenue and expenses from nonoperating items in accordance with accounting guidance issued by GASB. Operating revenue and expenses are identified as those activities that are directly related to financing public facilities for local governments. All of the Fund's activities are considered to be operating.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, gains, and losses during the reporting periods. Actual results could differ from these estimates.

NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT

Proceeds from bonds and revenues from loans are invested in authorized investments as defined in the Local Government Infrastructure Bonds (Ambac Insured) Resolution (the Resolution) and in CDA's Investment Policy until required for financing projects, redeeming outstanding bonds and funding program expenses. Authorized investments include obligations of the U.S. Treasury, U.S. Government Agencies, investment agreements, money market funds, and any other investment as defined by the Resolution.

As of June 30, 2021 and 2020, the Fund had \$1,473 and \$1,450, respectively, invested in a money market mutual fund (BlackRock Liquidity FedFund Administration Shares). The money market mutual fund is classified as cash and cash equivalents. The following represents the GASB evaluation of these assets for interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses from rising interest rates, CDA's Investment Policy requires that the maturities of the investment portfolio are scheduled to meet the cash requirements for bond debt service, projected loan originations and ongoing operations.

The BlackRock Liquidity FedFund Administration Shares invests primarily in cash, U.S. Treasury bills, notes, and other obligations issued or guaranteed as to principal and interest by the U.S. government, its agencies or instrumentalities, and repurchase agreements secured by such obligations or cash. It operates in accordance with Rule 2a-7 of the Investment Company Act of 1940, as amended and can reasonably be expected to have a fair value that will be unaffected by interest rate changes because the interest rates are variable and the principal can be recovered on demand. As of June 30, 2021 and 2020, the cost of the money market mutual fund approximated fair value.

(in thousands) JUNE 30, 2021 AND 2020

NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT (CONTINUED)

Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Neither CDA's Investment Policy nor the Resolution requires investment agreements or deposits to be collateralized. CDA's Investment Policy places no limit on the amount that CDA may invest in any one issuer or counterparty. According to the Resolution, securities must be rated at the highest investment grade by any national rating agency. U.S. dollar denominated accounts and bankers' acceptances which have a rating on their short-term certificates of deposit must be in the two highest ratings by any nationally recognized rating agency. Accounting guidance issued by GASB requires disclosure by amount and investment issuer if investments in any one issuer represent 5% or more of total investments. Investments in mutual funds are excluded from this requirement.

As of June 30, 2021 and 2020, the BlackRock Liquidity FedFund Administration Shares were rated AAAm by Standard and Poor's and Aaa-mf by Moody's Investors Service.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank or counterparty failure, CDA will not be able to recover its deposits or the value of its collateral securities that are in the possession of an outside party. As of June 30, 2021 and 2020, the Fund's investments were not subject to custodial credit risk under accounting guidance issued by GASB. The money market mutual fund is held in trust by the trustee, kept separate from the assets of the bank and from other trust accounts and is held in CDA's name.

Fair Value Measurements

CDA categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. As of June 30, 2021 and 2020, all investments were in a money market mutual fund, which are not subject to the fair value measurement requirements.

NOTE 4 COMMUNITY FACILITIES LOANS

Community facilities loans are secured by the full faith and credit of the applicable local government. As such, no allowance for loan losses was necessary as of June 30, 2021 and 2020. As of June 30, 2021 and 2020, interest rates on such loans range from 3.88% to 4.60%. Remaining loan terms range from less than 1 year to 13 years and less than 2 years to 14 years, respectively.

(in thousands) JUNE 30, 2021 AND 2020

NOTE 5 BONDS PAYABLE

The bonds issued by CDA are special obligations of CDA and are payable from the revenue and special funds of the Resolution. These bonds do not constitute debt of and are not guaranteed by the State of Maryland or any other program of the State of Maryland or any political subdivision.

The provisions of the Resolution require or allow for the special redemption of bonds at par through the use of unexpended bond proceeds and excess funds accumulated primarily through prepayment of community facilities loans. All outstanding bonds are subject to redemption at the option of CDA, in whole or in part at any time, after certain dates, as specified in the respective series resolutions, at a redemption price equal to the principal amount thereof to be redeemed. All bonds have fixed interest rates and all bonds are tax- exempt.

The following is a summary of the bond activity for the year ended June 30, 2021 and bonds payable as of June 30, 2021:

						Bond Activity					
				E	Bonds	Sch	eduled			I	Bonds
	Issue	Range of	Range of	Pay	yable at	Ma	iturity	Bo	nds	Pa	yable at
	Date	Interest Rates	Maturities	June	June 30, 2020		ments	Rede	emed	June	30, 2021
2002 Series A	03/01/02	4.80%	2022	\$	75	\$	(40)	\$	-	\$	35
2004 Series A	04/22/04	4.625% - 4.875%	2025 - 2034		380		(40)		-		340
2004 Series B	11/18/04	4.20%	2025		80		(20)		-		60
2005 Series A	05/26/05	4.10% - 4.25%	2022 - 2025		1,010		(210)		-		800
2006 Series A	04/05/06	4.125% - 4.25%	2022 - 2026		255		(45)		-		210
2007 Series B	11/14/07	4.125% - 4.25%	2022 - 2026		210		(40)				170
Total				\$	2,010	\$	(395)	\$		\$	1,615

The following is a summary of the bond activity for the year ended June 30, 2020 and bonds payable as of June 30, 2020:

						Bond Activity					
				В	onds	Sch	eduled			I	Bonds
	Issue	Range of	Range of	Pay	able at	Ma	aturity	Bo	nds	Pa	yable at
	Date	Interest Rates	Maturities	June	30, 2019	Pay	yments	Rede	emed	June	30, 2020
2002 Series A	03/01/02	4.80%	2021 - 2022	\$	110	\$	(35)	\$	-	\$	75
2004 Series A	04/22/04	4.50% - 4.875%	2021 - 2034		425		(45)		-		380
2004 Series B	11/18/04	4.00% - 4.20%	2021 - 2025		100		(20)		-		80
2005 Series A	05/26/05	4.00% - 4.25%	2021 - 2025		1,210		(200)		-		1,010
2006 Series A	04/05/06	4.125% - 4.25%	2021 - 2026		290		(35)		-		255
2007 Series B	11/14/07	4.00% - 4.25%	2021 - 2026		245		(35)				210
Total				\$	2,380	\$	(370)	\$	-	\$	2,010

(in thousands) JUNE 30, 2021 AND 2020

NOTE 6 DEBT SERVICE REQUIREMENTS

As of June 30, 2021, the required principal payments for bonds (including mandatory sinking fund payments) and interest payments for each of the next five years and in five-year increments thereafter, are as follows:

Year Ending June 30,	Into	erest	Pri	incipal
2022	\$	70	\$	395
2023		53		345
2024		38		345
2025		23		305
2026		10		65
2027-2031		30		95
2032-2034		7		65
Total	\$	231	\$	1,615

As of June 30, 2020, the required principal payments for bonds (including mandatory sinking fund payments) and interest payments for each of the next five years and in five-year increments thereafter, were as follows:

Year Ending June 30,	Int	erest	Pr	incipal
2021	\$	\$ 86		395
2022		70		395
2023		53		345
2024		38		345
2025		23		305
2026-2030		36		140
2031-2034		11		85
Total	\$	317	\$	2,010

(in thousands) JUNE 30, 2021 AND 2020

NOTE 7 LONG-TERM OBLIGATIONS

Changes in long-term obligations for the years ended June 30, 2021 and 2020 were as follows:

	2021	2020		
Bonds Payable:				
Beginning Balance at June 30,	\$ 2,010	\$	2,380	
Additions	-		=	
Reductions	 (395)		(370)	
Ending Balance at June 30,	1,615		2,010	
Less Due Within One Year	 (395)		(395)	
Total Long-Term Bonds Payable	 1,220	_	1,615	
Other Liabilities - Advance Trustee Fees:				
Beginning Balance at June 30,	133		157	
Additions	4		3	
Reductions	(29)		(27)	
Ending Balance at June 30,	108		133	
Less Due Within One Year	(24)		(24)	
Total Long-Term Other Liabilities - Advance Trustee Fees	84		109	
Total Long-Term Liabilities	\$ 1,304	\$	1,724	

NOTE 8 BOND INSURANCE

All outstanding bonds of the Fund are insured by Ambac Assurance Corporation. The provisions of the policy require the insurer to pay that portion of the principal and interest on the bonds which become due for payment but are not paid by CDA. The insurance generally extends for the term of the bonds and cannot be canceled by the insurer. See Note 5 for a list of outstanding bonds.

NOTE 9 PENSION AND OTHER POST-RETIREMENT BENEFITS

Eligible employees of CDA and employees of the State of Maryland are covered under the retirement plans of the State Retirement and Pension System of Maryland (the System) and are also entitled to certain healthcare benefits upon retirement. CDA's only obligation for retirement and post-employment benefits is its required annual contribution, which was paid in full by CDA to the State of Maryland prior to year-end. The liability for the employees is recorded by the general fund of the State of Maryland and is not allocated to CDA. The System prepares a separate audited Comprehensive Annual Financial Report which can be obtained from the State Retirement and Pension System of Maryland, 120 East Baltimore Street, Baltimore, Maryland 21202 or by visiting the website at www.sra.maryland.gov.

(in thousands)
JUNE 30, 2021 AND 2020

NOTE 10 SUBSEQUENT EVENTS

On March 11, 2020, the World Health Organization declared the spread of Coronavirus Disease (COVID-19) a worldwide pandemic. The COVID-19 pandemic has had significant effects on global markets, supply chains, businesses, and communities. Specific to CDA activity, COVID-19 may impact various parts of its 2022 operations and financial results including, but not limited to, an increase in non-performing loans, an increase in loans in forbearance, or a potential decrease in loan production, all of which would likely reduce revenues and increase expenses. Management believes that CDA is taking appropriate actions to mitigate the negative impact.

As of June 30, 2021, CDA did not observe any material impacts on the Fund's operations or its financial position from the pandemic public health crisis.