### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED)

### FINANCIAL STATEMENTS

YEARS ENDED JUNE 30, 2016 AND 2015

### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) YEARS ENDED JUNE 30, 2016 AND 2015

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### **INDEPENDENT AUDITORS' REPORT**

Office of the Secretary
Department of Housing and Community Development
Lanham, Maryland

We have audited the accompanying financial statements of the Community Development Administration Infrastructure Financing Bonds (MBIA Insured) (the Fund) of the Department of Housing and Community Development of the State of Maryland as of and for the year ended June 30, 2016, and the related notes to the financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of June 30, 2016, and the changes in its net position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Prior Period Financial Statements

The financial statements of the Fund as of and for the year ended June 30, 2015, were audited by other auditors whose report dated September 30, 2015, expressed an unmodified opinion on those statements.

### Financial Statement Presentation

As discussed in Note 1, the financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of the Department of Housing and Community Development of the State of Maryland as of and for the years ended June 30, 2016 and 2015, and the changes in its net position and its cash flows, in conformity with accounting principles generally accepted in the United States of America.

### Required Supplemental Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2016, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarson Allen LLP

Baltimore, Maryland September 30, 2016

# COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF NET POSITION (in thousands) JUNE 30, 2016 AND 2015

	2016			2015
RESTRICTED ASSETS				
RESTRICTED CURRENT ASSETS				
Cash and Cash Equivalents on Deposit	\$	730	\$	750
Community Facilities Loans		478		290
Accrued Interest and Other Receivables		10		14
Total Restricted Current Assets		1,218		1,054
RESTRICTED LONG-TERM ASSETS				
Community Facilities Loans, Net of Current Portion		654		1,132
Other Receivables, Net of Current Portion		<u>-</u>		2
Total Restricted Long-Term Assets		654		1,134
Total Restricted Assets	\$	1,872	\$	2,188
LIABILITIES AND NET POSITION CURRENT LIABILITIES				
Accrued Interest Payable	\$	5	\$	6
Bonds Payable	·	490	•	295
Total Current Liabilities		495		301
LONG-TERM LIABILITIES				
Bonds Payable, Net of Current Portion		655		1,145
Advance Trustee Fees		191		208
Total Long-Term Liabilities		846		1,353
Total Liabilities		1,341		1,654
NET POSITION				
Restricted		531		534
Total Liabilities and Net Position	\$	1,872	\$	2,188

### COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION (in thousands) YEARS ENDED JUNE 30, 2016 AND 2015

	2	016	2015		
OPERATING REVENUE Interest on Community Facilities Loans Other Operating Revenue Total Operating Revenue	\$	68 1 69	\$	84 - 84	
OPERATING EXPENSES Interest Expense on Bonds		72		86	
Operating Loss		(3)		(2)	
CHANGE IN NET POSITION		(3)		(2)	
NET POSITION - RESTRICTED AT BEGINNING OF YEAR		534		536	
NET POSITION - RESTRICTED AT END OF YEAR	\$	531	\$	534	

# COMMUNITY DEVELOPMENT ADMINISTRATION INFRASTRUCTURE FINANCING BONDS (MBIA INSURED) STATEMENTS OF CASH FLOWS (in thousands) YEARS ENDED JUNE 30, 2016 AND 2015

		2016	2015	
CASH FLOWS FROM OPERATING ACTIVITIES  Principal and Interest Received on Community Facilities Loans Advance Trustee Fees Received  Trustee Fees Paid  Net Cash Provided by Operating Activities	\$	364 3 (20) 347	\$	366 2 (20) 348
CASH FLOWS FROM INVESTING ACTIVITIES Interest Received on Cash Equivalents Net Cash Provided by Investing Activities		1 1		- - -
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Payments on Bond Principal Interest on Bonds Net Cash Used in Noncapital Financing Activities		(295) (73) (368)		(280) (87) (367)
NET DECREASE IN CASH AND CASH EQUIVALENTS ON DEPOSIT		(20)		(19)
CASH AND CASH EQUIVALENTS ON DEPOSIT - BEGINNING OF YEAR		750		769
CASH AND CASH EQUIVALENTS ON DEPOSIT - END OF YEAR	\$	730	\$	750
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY OPERATING ACTIVITIES  Operating Loss  Adjustments to Reconcile Operating Loss to Net Cash	\$	(3)	\$	(2)
Provided by Operating Activities: Interest Received on Cash Equivalents Interest on Bonds Decrease in Assets:		(1) 73		- 87
Community Facilities Loans Accrued Interest and Other Receivables		290 6		275 7
Decrease in Liabilities: Accrued Interest Payable Other Liabilities		(1) (17)		(1) (18)
Net Cash Provided by Operating Activities	\$	347	\$	348

### NOTE 1 AUTHORIZING LEGISLATION AND PROGRAM DESCRIPTION

The Community Development Administration (CDA) is authorized to issue Infrastructure Financing Bonds (MBIA Insured) pursuant to Sections 4-101 through 4-255 of the Housing and Community Development Article of the Annotated Code of Maryland to provide a mechanism for financing the infrastructure needs of local governments. CDA is in the Division of Development Finance in the Department of Housing and Community Development (DHCD) of the State of Maryland.

The accompanying financial statements only include CDA's Infrastructure Financing Bonds (MBIA Insured) (the Fund). CDA's other Funds are not included.

The Fund was established to issue bonds to provide funds for construction and permanent financing to local governments for public facilities.

### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Basis of Presentation

The Fund is accounted for as an enterprise fund. Accordingly, the accompanying financial statements have been prepared using the accrual method of accounting and on the basis of accounting principles generally accepted in the United States of America (GAAP).

### Basis of Accounting and Measurement Focus

The basis of accounting for the Fund is determined by measurement focus. The flow of economic resources measurement focus and the accrual basis of accounting are used to account for the Fund. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. All assets and liabilities associated with the operation of the Fund are included on the Statements of Net Position. The Fund is required to follow all statements of the Governmental Accounting Standards Board (GASB).

### Generally Accepted Accounting Principles

CDA reports its financial activities by applying Standards of Governmental Accounting and Financial Reporting as promulgated by GASB. Consequently, CDA applies all applicable GASB pronouncements.

In accordance with accounting guidance issued by GASB, net position should be reported as restricted when constraints placed on net position use is either: externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation. Accordingly, the net position of the Fund is restricted as to its use as the net position is pledged to bondholders.

Since CDA is an enterprise fund included in the State of Maryland's Comprehensive Annual Financial Report, a separate Management's Discussion and Analysis is not included in these financial statements. CDA prepares a Management's Discussion and Analysis for the General Accounting Division of the State of Maryland that is not part of these financial statements.

### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Cash and Cash Equivalents on Deposit

Cash equivalents may include money market funds, repurchase agreements, investment agreements and any other investments, primarily obligations of the U.S. Treasury and U.S. Government Agencies, which have maturities of 90 or less days at the time of purchase. As of June 30, 2016 and 2015, all of the Fund's cash equivalents were invested in a money market mutual fund which is more fully described in Note 3.

### **Community Facilities Loans**

Community facilities loans are carried at their unpaid principal balances. See Note 4 for additional information on community facilities loans.

### Allowance for Loan Losses

Community facilities loans are secured by the full faith and credit of the applicable local government. Therefore, CDA has determined that no allowance for loan losses was necessary as of June 30, 2016 and 2015.

### Accrued Interest and Other Receivables

Accrued interest includes both interest on cash deposits and interest on loans. As of June 30, 2016 and 2015, all loans were current. Therefore, all accrued interest on loans was recorded during the year. Other receivables include additional principal due from local governments on refunded bonds. See Note 5 for additional information.

### Bonds Payable

Bonds payable are carried at their unpaid principal balances. There are no premiums or discounts to amortize. See Notes 6, 7, 8 and 9 for additional information.

### Administrative Support

In addition to expenses incurred directly by the Fund, CDA receives certain support services from other divisions of DHCD. Support services and the operating expenses of CDA have been allocated to CDA's General Bond Reserve Fund and are reported in the financial statements of CDA's Revenue Obligation Funds. The General Bond Reserve Fund records these expenses as invoiced by DHCD for the fiscal year.

The employees of CDA are covered by the Maryland State Retirement and Pension System. See Note 10 for additional information.

### Revenue and Expenses

CDA distinguishes operating revenue and expenses from non-operating items in accordance with accounting guidance issued by GASB. Operating revenue and expenses are identified as those activities that are directly related to financing public facilities for local governments. All of the Fund's activities are considered to be operating.

### NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, gains and losses during the reporting period. Actual results could differ from these estimates.

### New Accounting Pronouncements

CDA implemented GASB Statement No. 72, Fair Value Measurement and Application, for the year ending June 30, 2016. The objective of this Statement is to enhance the comparability of financial statements among governments and related entities by establishing a consistent hierarchy of fair value measurement techniques. CDA included all required disclosures in the notes to the financial statements.

CDA implemented GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, for the year ending June 30, 2016. The objective of this Statement is to identify the hierarchy of generally accepted accounting principles (GAAP). This Statement reduced the GAAP hierarchy to two categories of authoritative GAAP and raises the category of GASB Implementation Guides in the GAAP hierarchy. The implementation of this Statement did not have a material impact on the financial position of the Fund.

### NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT

Proceeds from bonds and revenues from loans are invested in authorized investments as defined in the Infrastructure Financing Bonds (MBIA Insured) Resolution (the Resolution) and in CDA's Investment Policy until required for financing projects, redeeming outstanding bonds and funding program expenses. Authorized investments include obligations of the U.S. Treasury, U.S. Government Agencies, investment agreements, money market funds and any other investment as defined by the Resolution.

As of June 30, 2016 and 2015, the Fund had \$730 and \$750, respectively, invested in a money market mutual fund (Federated Prime Cash Obligations Fund) which is classified as cash and cash equivalents. The following represents the GASB evaluation of this asset for interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses from rising interest rates, CDA's Investment Policy requires that the maturities of the investment portfolio are scheduled to meet the cash requirements for bond debt service, projected loan originations and ongoing operations.

### NOTE 3 CASH AND CASH EQUIVALENTS ON DEPOSIT (CONTINUED)

The Federated Prime Cash Obligations Fund invests primarily in short-term, high-quality, fixed-income securities issued by banks, corporations and the U.S. Government. It is operated in accordance with Rule 2a-7 of the Investment Company Act of 1940, as amended. It can reasonably be expected to have a fair value that will be unaffected by interest rate changes because the interest rates are variable and the principal can be recovered on demand. As noted above, as of June 30, 2016 and 2015, the cost of the money market mutual fund approximated fair value and its maturity is less than one year.

### Credit Risk and Concentration of Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Neither CDA's Investment Policy nor the Resolution requires investment agreements or deposits to be collateralized. CDA's Investment Policy places no limit on the amount that CDA may invest in any one issuer or counterparty. According to the Resolution, securities must be rated at the highest investment grade by any national rating agency. U.S. dollar denominated accounts and bankers' acceptances which have a rating on their short-term certificates of deposit must be in the two highest ratings by any nationally recognized rating agency. Accounting guidance issued by GASB requires disclosure by amount and investment issuer if investments in any one issuer represent 5 percent or more of total investments. Investments in mutual funds are excluded from this requirement.

As of June 30, 2016 and 2015, the Federated Prime Cash Obligations Fund was rated AAAm by Standard and Poor's and Aaa by Moody's Investors Service.

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank or counterparty failure, CDA will not be able to recover its deposits or the value of its collateral securities that are in the possession of an outside party. As of June 30, 2016 and 2015, the Fund's investments were not subject to custodial credit risk under accounting guidance issued by GASB. The money market mutual fund is held in trust by the trustee, kept separate from the assets of the bank and from other trust accounts and is held in CDA's name.

### Fair Value Measurements

CDA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. As of June 30, 2016 and 2015, all investments were in a money market mutual fund which is not subject to the fair value measurement requirements.

### NOTE 4 COMMUNITY FACILITIES LOANS

Community facilities loans are secured by the full faith and credit of the applicable local government. As such, no allowance for loan losses was necessary as of June 30, 2016 and 2015. As of June 30, 2016 and 2015, interest rates on such loans range from 4.61% to 5.62% and 4.48% to 5.62%, respectively. Remaining loan terms range from less than 1 year to 11 years and less than 1 year to 12 years, respectively.

### NOTE 5 ACCRUED INTEREST AND OTHER RECEIVABLES

Accrued interest and other receivables as of June 30, 2016 and 2015 were as follows:

	20	016	2	015
Accrued Interest on Community Facilities Loans Additional Loan Principal as a Result of Bond	\$	10	\$	11
Refundings				5
Total	\$	10	\$	16

### NOTE 6 BONDS PAYABLE

The bonds issued by CDA are special obligations of CDA and are payable from the revenue and special funds of the Resolution. These bonds do not constitute debt of and are not guaranteed by the State of Maryland or any other program of the State of Maryland or any political subdivision.

The provisions of the Resolution require or allow for the special redemption of bonds at par through the use of unexpended bond proceeds and excess funds accumulated primarily through prepayment of community facilities loans. All outstanding bonds are subject to redemption at the option of CDA, in whole or in part at any time, after certain dates, as specified in the respective series resolutions, at a redemption price equal to the principal amount thereof to be redeemed. All bonds have fixed interest rates and all bonds are tax-exempt.

The following is a summary of the bond activity for the year ended June 30, 2016 and bonds payable as of June 30, 2016:

				Е	Bonds		Bond Activity			Bonds	
				Pa	ayable	Sch	neduled			Pa	ayable
	Issue	Range of	Range of	at J	June 30,	Ma	aturity	Во	nds	at J	lune 30,
Bond	Dated	Interest Rates	Maturities	:	2015	Pay	ments	Rede	eemed	2	2016
Infrastructure											
Financing Bonds											
(MBIA Insured)											
1997 Series A	04/15/97	5.625% - 5.75%	2021 - 2027	\$	275	\$	(45)	\$	-	\$	230
1998 Series B	06/01/98	5.125% - 5.20%	2017 - 2028		410		(85)		-		325
1998 Series C	06/01/98	5.15%	12/1/2020		125		(20)		-		105
1999 Series A	03/01/99	4.80% - 5.00%	2016 - 2019		545		(125)		-		420
2001 Series A	03/01/01	4.75% - 5.00%	2016 - 2021		85		(20)		-		65
Total				\$	1,440	\$	(295)	\$	-	\$	1,145

### NOTE 6 BONDS PAYABLE (CONTINUED)

The following is a summary of the bond activity for the year ended June 30, 2015 and bonds payable as of June 30, 2015:

				Е	Bonds	Bond Activity			Е	Bonds	
				Pa	ayable	Sch	neduled			Pa	ayable
	Issue	Range of	Range of	at J	June 30,	Ma	aturity	Во	nds	at J	une 30,
Bond	Dated	Interest Rates	Maturities	2	2014	Pay	ments	Rede	emed	:	2015
Infrastructure											
Financing Bonds											
(MBIA Insured)											
1997 Series A	04/15/97	5.625% - 5.75%	2015 - 2027	\$	320	\$	(45)	\$	-	\$	275
1998 Series B	06/01/98	5.125% - 5.20%	2017 - 2028		485		(75)		-		410
1998 Series C	06/01/98	5.15%	12/1/2020		145		(20)		-		125
1999 Series A	03/01/99	4.75% - 5.00%	2015 - 2019		665		(120)		-		545
2001 Series A	03/01/01	4.625% - 5.00%	2015 -2021		105		(20)				85
Total				\$	1,720	\$	(280)	\$		\$	1,440

### NOTE 7 DEBT SERVICE REQUIREMENTS

As of June 30, 2016, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2016) and interest payments for each of the next five years and in 5-year increments thereafter, are as follows:

Year Ended June 30,	Interest		Pri	incipal
2017	\$	48	\$	490
2018		34		195
2019		24		125
2020		17		80
2021		13		80
2022 - 2026		28		150
2027 - 2031		1		25
Total	\$	165	\$	1,145

### NOTE 7 DEBT SERVICE REQUIREMENTS (CONTINUED)

As of June 30, 2015, the required principal payments for bonds (including mandatory sinking fund payments and special and optional redemptions that occurred subsequent to June 30, 2015) and interest payments for each of the next five years and in 5-year increments thereafter, were as follows:

Year Ended June 30,	Interest		Pr	incipal
2016	\$	73	\$	295
2017		59		310
2018		43		285
2019		28		215
2020		18		80
2021 - 2025		38		210
2026 - 2030		4		45
Total	\$	263	\$	1,440

### NOTE 8 LONG-TERM OBLIGATIONS

Changes in long-term obligations for the years ended June 30, 2016 and 2015 were as follows:

		2016	2015		
Bonds Payable:  Beginning Balance at June 30,  Additions  Reductions	\$	1,440	\$	1,720	
Ending Balance at June 30,		(295) 1,145		(280) 1,440	
Less Due Within One Year		(490)		(295)	
Total Long-Term Bonds Payable		655		1,145	
Other Liabilities - Advance Trustee Fees: Beginning Balance at June 30, Additions Reductions		208 3 (20)		226 2 (20)	
Ending Balance at June 30,		191		208	
Total Long-Term Other Liabilities - Advance Trustee Fees		191_		208	
Total Long-Term Liabilities	\$	846	\$	1,353	

### NOTE 9 BOND INSURANCE

All outstanding bonds of the Fund are insured by MBIA Insurance Corporation. The provisions of the policy require the insurer to pay that portion of the principal and interest on the bonds which become due for payment but are not paid by CDA. The insurance generally extends for the term of the bonds and cannot be canceled by the insurer. See Note 6 for list of outstanding bonds.

### NOTE 10 PENSION AND OTHER POST-RETIREMENT BENEFITS

Eligible employees of CDA and employees of the State of Maryland are covered under the retirement plans of the State Retirement and Pension System of Maryland (the System) and are also entitled to certain healthcare benefits upon retirement. CDA's only obligation for retirement and post-employment benefits is its required annual contribution, which was paid in full by CDA to the State of Maryland prior to year end. The liability for the employees is recorded by the general fund of the State of Maryland and is not allocated to CDA. The System prepares a separate audited Comprehensive Annual Financial Report which can be obtained from the State Retirement and Pension System of Maryland, 120 East Baltimore Street, Baltimore, Maryland 21202, or by visiting the website at <a href="https://www.sra.state.md.us">www.sra.state.md.us</a>.

### NOTE 11 SUBSEQUENT EVENTS

CDA has identified the following activity that occurred subsequent to June 30, 2016.

Subsequent to the year ended June 30, 2016, CDA redeemed \$265 of 1999 Series A bonds on August 15, 2016.